



Financial and Performance Audits  
General Obligation Bonds Construction Fund  
(Measure RR and Measure GO)  
June 30, 2023

# Mt. San Antonio Community College District

Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)

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June 30, 2023

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Financial Audit  
General Obligation Bonds Construction Fund  
(Measure RR and Measure GO)  
June 30, 2023

**Mt. San Antonio Community College  
District**



## Independent Auditor's Report

Board of Trustees and Citizens' Oversight Committee  
Mt. San Antonio Community College District  
Walnut, California

### Report on the Audit of the Financial Statements

#### *Opinion*

We have audited the financial statements of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of Mt. San Antonio Community College District (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of the District, as of June 30, 2023, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinion*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### *Emphasis of Matter*

As discussed in Note 1, the financial statements present only the General Obligation Bonds Construction Fund (Measure RR and Measure GO), and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2023, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated December 6, 2023, on our consideration of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of the District's internal control over financial reporting and compliance.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP". The signature is written in black ink and is positioned above the typed name and date.

Rancho Cucamonga, California  
December 6, 2023

Mt. San Antonio Community College District  
 General Obligation Bonds Construction Fund (Measure RR and Measure GO)

Balance Sheets  
 June 30, 2023

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	<u>Measure RR</u>	<u>Measure GO</u>	<u>Total</u>
Assets			
Investments	\$ 11,784,528	\$ 157,669,466	\$ 169,453,994
Accounts receivable	54,840	476,165	531,005
Total assets	<u>\$ 11,839,368</u>	<u>\$ 158,145,631</u>	<u>\$ 169,984,999</u>
Liabilities and Fund Balances			
Liabilities			
Accounts payable	<u>\$ 5,967,827</u>	<u>\$ 16,766,034</u>	<u>\$ 22,733,861</u>
Fund Balances			
Restricted for capital projects	<u>5,871,541</u>	<u>141,379,597</u>	<u>147,251,138</u>
Total liabilities and fund balances	<u>\$ 11,839,368</u>	<u>\$ 158,145,631</u>	<u>\$ 169,984,999</u>

Mt. San Antonio Community College District  
 General Obligation Bonds Construction Fund (Measure RR and Measure GO)  
 Statements of Revenues, Expenditures, and Changes in Fund Balances  
 Year Ended June 30, 2023

	<u>Measure RR</u>	<u>Measure GO</u>	<u>Total</u>
<b>Revenues</b>			
Interest income	\$ 683,397	\$ 4,664,068	\$ 5,347,465
Change in fair market value of investments	<u>1,178,437</u>	<u>2,016,019</u>	<u>3,194,456</u>
Total revenues	<u>1,861,834</u>	<u>6,680,087</u>	<u>8,541,921</u>
<b>Expenditures</b>			
Salaries and benefits	-	4,640,945	4,640,945
Supplies and materials	402,270	495,921	898,191
Services and operating expenditures	-	613,112	613,112
Capital outlay	<u>31,500,375</u>	<u>80,674,485</u>	<u>112,174,860</u>
Total expenditures	<u>31,902,645</u>	<u>86,424,463</u>	<u>118,327,108</u>
Net Change in Fund Balance	(30,040,811)	(79,744,376)	(109,785,187)
Fund Balance - Beginning	<u>35,912,352</u>	<u>221,123,973</u>	<u>257,036,325</u>
Fund Balance - Ending	<u>\$ 5,871,541</u>	<u>\$ 141,379,597</u>	<u>\$ 147,251,138</u>



Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)

Notes to Financial Statements

June 30, 2023

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**Note 1 - Summary of Significant Accounting Policies**

The accounting policies of the Mt. San Antonio Community College District's (the District) General Obligation Bonds Construction Fund (Measure RR and Measure GO) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA). The District's General Obligation Bonds Construction Fund (Measure RR and Measure GO) accounts for the financial transactions in accordance with the policies and procedures of the California Community Colleges *Budget and Accounting Manual*.

**Financial Reporting Entity**

The financial statements include only the General Obligation Bonds Construction Fund of the District used to account for Measure RR and Measure GO projects. These Funds were established to account for the receipt of proceeds of general obligation bond issuances and the expenditures of those proceeds under the general obligation bonds issued under Measure RR and Measure GO. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America.

**Fund Accounting**

The operations of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

**Basis of Accounting**

The General Obligation Bonds Construction Fund (Measure RR and Measure GO) is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. These fund financial statements do not include the adoption of Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as the District was not required to adopt GASB Statement No. 54 under the reporting requirements of GASB Statement No. 35.

Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)

Notes to Financial Statements  
June 30, 2023

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**Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**Encumbrances**

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances lapse at June 30.

**Fund Balance**

As of June 30, 2023, the fund balance is classified as follows:

**Restricted** - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates, and those differences could be material.

Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)

Notes to Financial Statements

June 30, 2023

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**Note 2 - Investments**

**Policies and Practices**

The District is authorized under California *Government Code* to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

**Investment in County Treasury**

In accordance with the *Budget and Accounting Manual*, the District maintains substantially all of its cash in the County Treasury as part of the common investment pool. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment in the pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)

Notes to Financial Statements  
June 30, 2023

**General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**Summary of Investments**

Investments as of June 30, 2023 consist of the following:

	Measure RR	Measure GO	Total
Los Angeles County Treasury Investment Pool	\$ 11,784,528	\$ 157,669,466	\$ 169,453,994

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by investing in the Los Angeles County Treasury Investment Pool. The District maintains a General Obligation Bond Construction Fund (Measure RR and Measure GO) investment of \$169,453,994 with the Los Angeles County Treasury Investment Pool, with a weighted average maturity of 753 days.

Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)

Notes to Financial Statements  
June 30, 2023

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**Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investment in the Los Angeles County Treasury Investment Pool is not required to be rated, nor has been rated as of June 30, 2023.

**Note 3 - Accounts Receivable**

Accounts receivable at June 30, 2023, consist of the following:

	<u>Measure RR</u>	<u>Measure GO</u>	<u>Total</u>
Interest	<u>\$ 54,840</u>	<u>\$ 476,165</u>	<u>\$ 531,005</u>

**Note 4 - Commitments and Contingencies**

**Construction Commitments**

As of June 30, 2023, the General Obligation Bonds Construction Fund (Measure RR and Measure GO) had approximately \$89.0 million in commitments with respect to unfinished projects.

**Litigation**

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) at June 30, 2023.



Independent Auditor's Report  
General Obligation Bonds Construction Fund  
(Measure RR and Measure GO)  
June 30, 2023

**Mt. San Antonio Community College  
District**



**Independent Auditor’s Report on Internal Control over Financial Reporting and  
on Compliance and Other Matters Based on an Audit of Financial Statements Performed  
in Accordance with *Government Auditing Standards***

Board of Trustees and Citizens’ Oversight Committee  
Mt. San Antonio Community College District  
Walnut, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of Mt. San Antonio Community College District (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements and have issued our report thereon dated December 6, 2023.

**Emphasis of Matter**

As discussed in Note 1, the financial statements present only the General Obligation Bonds Construction Fund (Measure RR and Measure GO), and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2023, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District’s internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District’s internal control. Accordingly, we do not express an opinion on the effectiveness of the District’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District’s General Obligation Bonds Construction Fund (Measure RR and Measure GO) financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rancho Cucamonga, California  
December 6, 2023



Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)  
Financial Statement Findings  
June 30, 2023

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None reported.

Mt. San Antonio Community College District  
General Obligation Bonds Construction Fund (Measure RR and Measure GO)  
Summary Schedule of Prior Audit Findings  
June 30, 2023

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There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.



Performance Audit  
Measure RR and Measure GO General Obligation Bonds,  
Lease Revenue Bonds, and Bond Anticipation Notes  
June 30, 2023

# Mt. San Antonio Community College District



## Independent Auditor's Report on Performance

Board of Trustees and Citizens' Oversight Committee  
Mt. San Antonio Community College District  
Walnut, California

We were engaged to conduct a performance audit of the General Obligation Bonds Construction Fund (Measure RR and Measure GO) of Mt. San Antonio Community College District (the District) for the year ended June 30, 2023. In addition, as a result of the District's use of Measure RR and Measure GO General Obligation Bond funds to defease temporary financing debt, we have conducted a performance audit of the District's use of proceeds from lease revenues bonds and bond anticipation notes for the year ended June 30, 2023.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

### Audit Authority/Purpose

The general obligation bonds associated with Measure RR and Measure GO were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California *Education Code*, and other applicable provisions of law.

The District received authorization from an election held on November 11, 2008, to issue bonds of the District in an aggregate principal amount not to exceed \$353,000,000 to finance the acquisition, construction, modernization, renovation, and equipping of District facilities, and to pay the cost of issuance associated with the Bonds approved by eligible voters within the District. The proposition required approval by at least 55% of the votes cast by eligible voters within the District (the 2008 Authorization).

Until the 2013-2014 fiscal year, assessed property values were insufficient to allow the approval of a bond issuance under Measure RR. In order to continue with planned construction projects, the District sought temporary financing sources. In June 2008, the District issued \$10,800,000 in lease revenue bonds to provide financing of equipment, relocatable structures, and building projects. In April 2010, the District issued \$64,900,000 in bond anticipation notes to finance the acquisition, construction, modernization, renovation, and equipping of District facilities and to refinance the District's outstanding lease revenue bonds.

In August 2013, the District issued Election of 2008 Series 2013A and 2013B General Obligation Bonds in the amounts of \$205,586,691 and \$11,715,000, respectively. The bonds were issued to liquidate bond anticipation notes held by the District and to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

In September 2015, the District issued Election of 2008 Series 2015C General Obligation Bonds in the amount of \$20,000,000. The bonds were issued to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

In March 2017, the District issued the 2017 General Obligation Bond Anticipation Notes. The notes were issued as capital appreciation notes in the original principal amount of \$89,996,003. The notes mature and are due in full on April 1, 2022 with an appreciated maturity value of \$101,275,000. The notes are payable from either proceeds from the future sale of general obligation bonds or other funds of the District lawfully available for the purpose of repaying the Notes. The District has covenanted in its resolution authorizing the issuance of the notes to take all actions required to authorize, sell, and issue, on or before April 1, 2022, general obligation bonds or certificates of participation in an aggregate principal amount sufficient to pay the maturity value of the notes.

In August 2020, the District issued Election of 2008 Series 2020D General Obligation Bonds in the amount of \$59,728,759, with an additional amount of \$4,822,640 in bond premium associated with capital appreciation bonds added to the bond principal value at issuance. The bonds were issued to liquidate the 2017 General Obligation Bond Anticipation Notes held by the District.

In August 2021, the District issued Election of 2008 Series 2021E General Obligation Bonds in the amount of \$55,968,893, with an additional amount of \$188,577 in bond premium associated with capital appreciation bonds added to the bond principal value at issuance. The bonds were issued to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

The District received authorization from an election held on November 6, 2018, to issue bonds of the District in an aggregate principal amount not to exceed \$750,000,000 to finance the upgrade of job training/college transfer/vocational classrooms, science, computer/technology labs, improve student safety, veterans' career resources, access for disabled students; remove asbestos, replace deteriorating roofs, gas, electrical/sewer lines; acquire, construct, repair sites, facilities, equipment, and to pay the cost of issuance associated with the Bonds approved by eligible voters within the District. The proposition required approval by at least 55% of the votes cast by eligible voters within the District (the 2018 Authorization).

In January 2019, the District issued the 2019 General Obligation Bond Anticipation Notes. The notes were issued as current interest notes in the original principal amount of \$25,700,000 through a private placement offering, with an original maturity date of April 29, 2019. The maturity value of the notes and outstanding interest were paid in full on April 4, 2019 from the proceeds of the Election of 2018 Series 2019A General Obligation Bonds.

In April 2019, the District issued Election of 2018 Series 2019A General Obligation Bonds in the amount of \$310,700,000. The bonds were issued to liquidate bond anticipation notes held by the District and to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

In August 2020, the District issued Election of 2018 Series 2020B General Obligation Bonds in the amount of \$30,499,915, with an additional amount of \$2,920,147 in bond premium associated with capital appreciation bonds added to the bond principal value at issuance. The bonds were issued to liquidate the 2017 General Obligation Bond Anticipation Notes held by the District.

In August 2021, the District issued Election of 2018 Series 2021C General Obligation Bonds in the amount of \$219,200,000. The bonds were issued to finance the acquisition, construction, modernization, renovation, and equipping of District facilities.

### **Purpose**

The net proceeds of the Bonds issued under the 2008 Authorization and 2018 Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include the financing of the construction and modernization of certain District property and facilities, the acquisition of equipment and to pay the costs of issuance associated with the Bonds. The proceeds from the Bonds are to be used for projects such as modernization of college technology, upgrading and modernization of college infrastructure, including classrooms and labs, and building new teaching and learning spaces. All projects to be funded under the Measure RR and Measure GO General Obligation Bonds must be included in the Board of Trustees' approved Facilities Master Plan, which details the scope of work to be done for each project.

### **Authority**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55% of the electorate.

In addition to reducing the approval threshold from two-thirds to 55%, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety and information technology needs in developing the project list.
3. Requires the district to appoint a citizen's oversight committee.
4. Requires the district to conduct an annual independent financial audit and performance audit in accordance with the *Government Auditing Standards* issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

## **Objectives of the Audit**

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

1. Determine whether expenditures charged to the General Obligation Bonds Construction Fund (Measure RR and Measure GO), lease revenue bonds, and bond anticipation notes have been made in accordance with the bond project list approved by the voters through the approval of Measure RR and Measure GO.
2. Determine whether salary transactions, if any, charged to the General Obligation Bonds Construction Fund (Measure RR and Measure GO), lease revenue bonds, and bond anticipation notes were in support of Measure RR and Measure GO and not for District general administration or operations.

## **Scope of the Audit**

The scope of our performance audit covered the period of July 1, 2022 to June 30, 2023. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2023, were not reviewed or included within the scope of our audit or in this report.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

## **Methodology**

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2023, for the General Obligation Bonds Construction Fund (Measure RR and Measure GO), lease revenue bonds, and bond anticipation notes. Within the fiscal year audited, we obtained the actual invoices, purchase orders, and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution, Measure RR, and Measure GO as to the approved bond projects list. We performed the following procedures:

1. We identified expenditures and projects charged to the general obligation bond proceeds by obtaining the general ledger and project listing.

2. We selected a sample of expenditures using the following criteria:
  - a. We considered all expenditures recorded in all object codes.
  - b. We considered all expenditures recorded in all projects that were funded from July 1, 2022 through June 30, 2023 from the General Obligation Bonds Construction Fund (Measure RR and Measure GO), lease revenue bonds, and bond anticipation notes.
  - c. We selected all expenditures that were individually significant expenditures. Individually significant expenditures were identified based on our assessment of materiality.
  - d. For all items below the individually significant threshold identified in item 2c, judgmentally selected expenditures based on risk assessment and consideration of coverage of all object codes, including transfers out, and projects for period starting July 1, 2022 and ending June 30, 2023.
  
3. Our sample included transactions totaling \$41,582,862. This represents 35% of the total expenditures of \$118,918,800.

Fund	Dollar Value of Transactions Tested	Total Project Expenditures	Percentage of Total Expenditures
Lease Revenue Bonds	\$ 16,804	\$ 19,001	88%
BAN Funds	346,058	572,691	60%
Bond Construction Fund #2 and #3, Measure RR	16,190,412	31,902,645	51%
Bond Measure GO Fund	25,029,588	86,424,463	29%
Total	<u>\$ 41,582,862</u>	<u>\$ 118,918,800</u>	35%

4. We reviewed the actual invoices and other supporting documentation to determine that:
  - a. Expenditures were supported by invoices with evidence of proper approval and documentation of receipting goods or services.
  - b. Expenditures were supported by proper bid documentation, as applicable.
  - c. Expenditures were expended in accordance with voter-approved bond project list.
  - d. Bond proceeds were not used for salaries of administrators or other operating expenses of the District.
  
5. We determined that the District has met the compliance requirements of Measure RR and Measure GO if the following conditions were met:
  - a. Supporting documents for expenditures were aligned with the voter-approved bond project list.
  - b. Expenditures were not used for salaries of administrators or other operating expenses of the District.

The results of our tests indicated that the District expended Measure RR and Measure GO General Obligation Bonds, lease revenue bonds, and bond anticipation notes funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution.



## **Audit Results**

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures held in the General Obligation Bonds Construction Fund (Measure RR and Measure GO), lease revenue bonds, and bond anticipation notes, and that such expenditures were made for authorized Bond projects. Further, it was noted that funds held in the General Obligation Bonds Construction Fund (Measure RR and Measure GO), lease revenue bonds, and bond anticipation notes, and expended by the District, were used for salaries of administrators only to the extent they perform administrative oversight work on construction projects as allowable per Opinion 04-110 issued on November 9, 2004, by the State of California Attorney General.

This report is intended solely for the information and use of the District, Board of Trustees, and Citizens Oversight Committee, and is not intended to be and should not be used by anyone other than these specified parties.

The image shows a handwritten signature in black ink that reads "Eric Sully LLP". The signature is written in a cursive, flowing style.

Rancho Cucamonga, California  
December 6, 2023

Mt. San Antonio Community College District  
 Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
 and Bond Anticipation Notes  
 Lease Revenue Bonds Schedule of Project Budgets and Expenditures (Unaudited)  
 Year Ended June 30, 2023

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	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2023	Cumulative Costs through June 30, 2023
Project 7 Campus Classroom Improvements	\$ 3,725,707	\$ -	\$ 3,725,707
Project 17 Campus-Wide Improvements	7,484,200	19,001	7,289,517
	\$ 11,209,907	\$ 19,001	\$ 11,015,224
 Budget Reconciliation:			
Lease Revenue Bond Proceeds	\$ 10,904,255		
Interest Earned	305,652		
	\$ 11,209,907		

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Bond Anticipation Notes 2010 Schedule of Project Budgets and Expenditures (Unaudited)  
Year Ended June 30, 2023

	<u>Total Budget</u>	<u>Actual Costs for Fiscal Year Ended June 30, 2023</u>	<u>Cumulative Costs through June 30, 2023</u>
Project A	Library, Learning Resources, and Campus Center	\$ 197,529	\$ -
Project B	Business and Computer Technology	527,299	-
Project C	Child Development Center	16,668,996	-
Project D	Athletics Complex Phase 2	38,772	-
Project E	Career and Technical Education Building Renovation	92,043	-
Project F	Classroom Building Renovation	4,486,364	-
Project G	Laboratory Building Expansion-Sciences	789,634	-
Project H	Fire Academy	106,161	-
Project I	Public Transportation Center	154,286	-
Project J	Parking, Public Safety, and Traffic Improvements	581,551	-
Project K	Scheduled Maintenance	2,669,078	-
Project L1	Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	5,125,648	-
Project L3	Temporary Space	1,772,945	-
Project L4	Demolition	261,813	-
Project L5	Administration Building Remodel	1,146,625	-
Project L6	Contingency	-	-
Project L7	Campus-Wide Improvement Projects	15,935,339	-
Project L8	Construction Support	6,386,567	11,445
	Lease Revenue Bonds (COPS) Debt Retirement	9,596,001	-
	Bond Investment/Interest Reserves	33,779	-
		<u>\$ 66,570,430</u>	<u>\$ 11,445</u>
			<u>\$ 66,514,011</u>
<b>Budget Reconciliation:</b>			
	BAN Issuance	\$ 64,999,814	
	Interest Earned	1,553,672	
	Fair Value Adjustment	(2,857)	
	Additional Proceeds	19,801	
		<u>\$ 66,570,430</u>	

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Measure RR General Obligation Bond Fund Schedule of Project Budgets and Expenditures (Unaudited)  
Year Ended June 30, 2023

	<u>Total Budget</u>	<u>Actual Costs for Fiscal Year Ended June 30, 2023</u>	<u>Cumulative Costs through June 30, 2023</u>	
Project A	Library, Learning Resources, and Campus Center	\$ 1,217,716	\$ 18,179	\$ 1,208,481
Project B	Business and Computer Technology	40,913,764	-	40,877,483
Project C	Child Development Center	2,468,988	-	2,468,988
Project D	Athletics Complex Phase 2	7,140,319	-	7,140,319
Project H	Fire Academy	3,475,750	-	3,475,750
Project J	Parking, Public Safety, and Traffic Improvements	4,686,348	150,226	4,686,348
Project K	Scheduled Maintenance	8,054,912	101,659	7,878,809
Project L1	Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	20,236,012	(679)	20,222,659
Project L3	Temporary Space	17,315,471	12,218	17,134,993
Project L4	Demolition	397,197	-	397,197
Project L5	Administration Building Remodel	1,427,285	41,293	1,375,537
Project L7	Campus-Wide Improvement Projects	46,917,708	606,141	45,990,212
Project L8	Construction Support	15,474,132	2,928	15,427,355
	Interest Reserves	156,511	-	-
		<u>\$ 169,882,113</u>	<u>\$ 931,965</u>	<u>\$ 168,284,131</u>
Budget Reconciliation:				
	Measure RR Proceeds	\$ 164,721,295		
	Interest Earned	3,369,412		
	Fair Value Adjustment	(82,922)		
	Proceeds for Legal Settlements	1,874,328		
		<u>\$ 169,882,113</u>		

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Bond Anticipation Notes 2017 Schedule of Project Budgets and Expenditures (Unaudited)  
Year Ended June 30, 2023

	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2023	Cumulative Costs through June 30, 2023	
Project A	Library, Learning Resources, and Campus Center	\$ 3,150,000	\$ 42,391	\$ 2,974,222
Project B	Business and Computer Technology	20,150,059	-	20,150,059
Project D	Athletics Complex Phase 2	44,170,675	5,233	44,101,616
Project J	Parking, Public Safety, and Traffic Improvements	3,751,930	-	3,724,957
Project K	Scheduled Maintenance	3,908,452	92,658	3,739,993
Project L1	Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	3,060,646	66,563	2,993,207
Project L3	Temporary Space	2,530,369	-	2,530,369
Project L5	Administration Building Remodel	10,789	-	10,789
Project L7	Campus-Wide Improvement Projects	2,886,033	246,955	2,870,434
Project L8	Construction Support	7,526,373	91,971	7,506,137
	Restricted Fund Balance - BAN Projects	9,442	-	-
	Restricted Fund Balance - BAN Interest	496,619	-	-
		<u>\$ 91,651,387</u>	<u>\$ 545,771</u>	<u>\$ 90,601,783</u>
 Budget Reconciliation:				
	BAN Issuance	\$ 89,785,753		
	Interest Earned	1,913,391		
	Fair Value Adjustment	(57,199)		
	Additional Proceeds	9,442		
		<u>\$ 91,651,387</u>		

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Bond Anticipation Notes 2019 Schedule of Project Budgets and Expenditures (Unaudited)  
Year Ended June 30, 2023

	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2023	Cumulative Costs through June 30, 2023
Project D Athletics Complex Phase 2	\$ 21,542,061	\$ -	\$ 21,541,915
Project I Public Transportation Center	41,050	-	41,050
Project K Scheduled Maintenance	118,500	6,500	118,500
Project L1 Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	1,788,321	8,975	1,748,956
Project L7 Campus-Wide Improvement Projects	1,735,203	-	1,735,203
Project L8 Construction Support	403,865	-	400,747
Restricted Fund Balance - BAN Interest	217,465	-	-
	<u>\$ 25,846,465</u>	<u>\$ 15,475</u>	<u>\$ 25,586,371</u>
 Budget Reconciliation:			
BAN Issuance	\$ 25,629,000		
Interest Earned	230,639		
Fair Value Adjustment	<u>(13,174)</u>		
	<u>\$ 25,846,465</u>		

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Measure GO General Obligation Bond Fund Schedule of Project Budgets and Expenditures (Unaudited)  
Year Ended June 30, 2023

	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2023	Cumulative Costs through June 30, 2023	
Project A	Library, Learning Resources, and Campus Center	\$ 45,057,761	\$ 6,083,731	\$ 43,413,568
Project D	Athletics Complex Phase 2	85,654,442	6,880,611	83,787,654
Project E	Career and Technical Education Building Renovation	1,790,001	37,876	1,379,637
Project I	Public Transportation Center	1,170,692	295,730	1,041,262
Project J	Parking, Public Safety, and Traffic Improvements	67,862,694	85,128	67,820,845
Project K	Scheduled Maintenance	2,290,819	126,835	2,085,355
Project L1	Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	46,730,403	4,933,747	43,512,435
Project L3	Temporary Space	7,929,306	574,400	5,537,197
Project L7	Campus-Wide Improvement Projects	3,661,432	52,770	3,348,518
Project L8	Construction Support	19,888,646	4,912,970	18,571,110
Project M	Bookstore	4,254,312	340,987	3,371,135
Project N	Student Services	610,989	207,096	355,846
Project O	Sciences Building	453,180	-	187,000
Project P	School of Continuing Education Instructional Village	1,708,967	102,200	920,855
Project Q	College Services Building 6	500,000	43,282	307,224
	2019 BAN Debt Retirement	25,854,544	-	25,854,544
	Interest Reserves	2,230,034	-	-
		<u>\$ 317,648,222</u>	<u>\$ 24,677,363</u>	<u>\$ 301,494,185</u>
Budget Reconciliation:				
	Measure GO Proceeds	\$ 310,854,544		
	Interest Earned	7,741,047		
	Fair Value Adjustment	(947,369)		
		<u>\$ 317,648,222</u>		

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Measure RR Series 2021E General Obligation Bond Fund Schedule of Project Budgets and Expenditures  
(Unaudited)  
Year Ended June 30, 2023

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		Total Budget	Actual Costs for Fiscal Year Ended June 30, 2023	Cumulative Costs through June 30, 2023
Project A	Library, Learning Resources, and Campus Center	\$ 28,000,001	\$ 12,323,314	\$ 26,807,111
Project D	Athletics Complex Phase 2	27,844,348	18,647,366	25,041,415
	Interest Reserves	277,736	-	-
		\$ 56,122,085	\$ 30,970,680	\$ 51,848,526
	<b>Budget Reconciliation:</b>			
	Measure RR Proceeds	\$ 55,844,348		
	Interest Earned	793,261		
	Fair Value Adjustment	(515,524)		
		\$ 56,122,085		



Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Measure GO Series 2021C General Obligation Bond Fund Schedule of Project Budgets and Expenditures  
(Unaudited)  
Year Ended June 30, 2023

	Total Budget	Actual Costs for Fiscal Year Ended June 30, 2023	Cumulative Costs through June 30, 2023	
Project A	Library, Learning Resources, and Campus Center	\$ 41,057,032	\$ 23,713,239	\$ 35,561,690
Project D	Athletics Complex Phase 2	29,491,896	14,966,367	26,710,637
Project E	Career and Technical Education Building Renovation	45,000,000	1,288,216	5,207,634
Project I	Public Transportation Center	1,395,059	605,998	605,998
Project K	Scheduled Maintenance	1,878,000	268,603	285,266
Project L1	Infrastructure Improvement (Utilities, Site, Traffic, Energy, Landscape)	13,657,634	5,563,879	5,996,494
Project L3	Temporary Space	5,350,000	3,679,993	4,437,593
Project L7	Campus-Wide Improvement Projects	5,573,999	2,200,519	2,568,031
Project L8	Construction Support	9,181,412	356,305	356,305
Project M	Bookstore	62,136,982	7,915,364	7,915,364
Project P	School of Continuing Education Instructional Village	4,186,802	1,188,617	1,539,709
	Interest Reserves	(2,498,535)	-	-
	<u>\$ 216,410,281</u>	<u>\$ 61,747,100</u>	<u>\$ 91,184,721</u>	
Budget Reconciliation:				
	Measure GO Proceeds	\$ 218,908,816		
	Interest Earned	4,560,927		
	Fair Value Adjustment	(7,059,462)		
	<u>\$ 216,410,281</u>			

Mt. San Antonio Community College District  
Measure RR and Measure GO General Obligation Bonds, Lease Revenue Bonds,  
and Bond Anticipation Notes  
Findings, Recommendations, and Views of Responsible Officials  
June 30, 2023

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None reported.